

CONFIDENTIAL

RELEASED IN FULL

PAGE 01 BONN 19791 01 OF 08 021012Z  
ACTION EUR-00

INFO	LOG-00	COPY-01	ADS-00	INR-10	SS-00	CIAE-00	EB-00
	DODE-00	H-01	IO-19	NSCE-00	NSAE-00	HA-09	L-03
	TRSE-00	PM-10	PA-01	FAAE-00	DOE-00	OMB-01	INRE-00
	ACDA-12	USIE-00	SP-02	SNP-01	C-01	PRS-01	P-02
	T-01	/075 W					

-----270357 031509Z /44

R 021008Z JUL 87  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 6999  
INFO USMISSION USBERLIN  
AMEMBASSY EMBBERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USNATO  
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 01 OF 08 BONN 19791

E.O. 12356: DECL: OADR  
TAGS: PGOV, BQG, BZ  
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN  
- EXPERTS: FINAL, POST-REYKJAVIK VERSION

1. FOLLOWING IS THE FINAL TEXT OF THE BERLIN ASSESSMENT  
AS ADOPTED AT REYKJAVIK BERLIN MEETINGS JUNE 11.

- THE BERLIN ASSESSMENT, JUNE 1987

## I. GENERAL TRENDS

1. DURING THE LAST SIX MONTHS THE SITUATION IN AND AROUND  
BERLIN REMAINED GENERALLY CALM. PRACTICAL QUADRIPARTITE  
MANAGEMENT OF THE AIR CORRIDORS AND BERLIN CONTROL ZONE  
CONTINUED AND, DESPITE SOVIET RELUCTANCE TO AGREE TO  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 19791 01 OF 08 021012Z

LONGER GEOGRAPHICAL LIMITS FOR AIR RESERVATIONS, ALLIED  
AIRCRAFT EXPERIENCED NO DIRECT DIFFICULTIES.

2. WITHIN THE CITY ATTENTION HAS BEEN FOCUSED ON

CONFIDENTIAL  
UNCLASSIFIED

CELEBRATIONS FOR THE 750TH ANNIVERSARY. THESE OPENED IN THE EASTERN PART OF THE CITY WITH A CONCERT ON 1 JANUARY, ATTENDED BY THE THREE ALLIED AMBASSADORS TO THE GDR AND THE PERMANENT REPRESENTATIVE OF THE FEDERAL REPUBLIC OF GERMANY. THE OPENING CEREMONY IN THE WESTERN SECTORS ON 30 APRIL CENTERED AROUND SPEECHES BY THE FEDERAL GERMAN CHANCELLOR AND THE GOVERNING MAYOR. THE FEDERAL PRESIDENT AND OTHER SENIOR REPRESENTATIVES FROM THE FEDERAL GOVERNMENT, THE WESTERN ALLIES AND ELSEWHERE WERE ALSO PRESENT. THE PRESIDENT OF THE FRENCH REPUBLIC VISITED THE WESTERN SECTORS ON 11 MAY, AND QUEEN ELIZABETH II ON 26-27 MAY; THE PRESIDENT OF THE UNITED STATES OF AMERICA WILL DO SO ON 12 JUNE.

3. THE QUESTION OF PARTICIPATION BY REPRESENTATIVES OF EAST AND WEST BERLIN IN ONE ANOTHER'S EVENTS CONTINUED TO RECEIVE CLOSE ATTENTION. HONECKER DECLINED THE GOVERNING MAYOR'S INVITATION TO THE OPENING CEREMONY AND, FOLLOWING A GDR STATEMENT THAT HIS PRESENCE AT THE EAST BERLIN CEREMONY ON 23 OCTOBER WAS "NOT CONCEIVABLE", HERR DIEPGEN SIMILARLY DECLARED THE QUESTION SETTLED.

4. ON THE OCCASION OF POP CONCERTS IN CONNECTION WITH THE 750TH ANNIVERSARY TAKING PLACE ON THE WESTERN SIDE NEAR THE WALL, CROWDS OF YOUNG PEOPLE GATHERED ON THE EASTERN SIDE PROTESTING AGAINST THE WALL WHICH WAS KEEPING THEM AWAY FROM THE EVENT. REPRESSIVE ACTION WAS TAKEN BY THE EAST GERMAN POLICE AGAINST THE YOUNG PEOPLE AND AGAINST WESTERN JOURNALISTS. WE ARE IN THE PROCESS OF ASSESSING  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 19791 01 OF 08 021012Z

THE FULL SIGNIFICANCE OF THESE EVENTS.

5. TWO ATTEMPTS BY THE GDR TO SCORE STATUS POINTS BY INVITING CDE OBSERVERS TO RENDEZVOUS AT THE "MINISTRY OF NATIONAL DEFENSE" IN EAST BERLIN, IN VIOLATION OF THE DEMILITARIZED STATUS OF THE CITY, WERE FRUSTRATED THANKS TO THE WELCOME SOLIDARITY OF NATO MEMBERS AND OTHER LIKE-MINDED COUNTRIES.

6. THERE WAS STEADY PROGRESS IN INNER-GERMAN RELATIONS DURING THE PERIOD UNDER REVIEW, ONCE THE FEDERAL ELECTIONS WERE OVER. HIGH-LEVEL CONTACTS WERE RESUMED AND HOPES WERE RAISED FOR IMPROVEMENTS IN THE POSSIBILITIES FOR TRAVEL IN BOTH DIRECTIONS. PROGRESS WAS MADE TOWARDS THE CONCLUSION OF AGREEMENTS ON THE ENVIRONMENT, ON SCIENCE

UNCLASSIFIED  
CONFIDENTIAL

AND TECHNOLOGY, AND ON OTHER MATTERS.

II. PARTICULAR DEVELOPMENTS DURING THE LAST SIX MONTHS

ACCESS ROUTES: AIR

-----

7. SOVIET BEHAVIOR IN REGARD TO THE AIR CORRIDORS AND THE BERLIN CONTROL ZONE (BCZ) HAS REMAINED ESSENTIALLY UNCHANGED. THE NUMBER, DURATION AND EXTENT OF AIR RESERVATIONS HAS NOT BEEN EXCESSIVE, AND NO DIRECT DIFFICULTIES HAVE BEEN CAUSED TO ALLIED AIRCRAFT BY SOVIET GEOGRAPHICAL LIMITS OF 10 1/2 MILES (17KM) FROM THE EDGE OF THE BCZ FOR RESERVATIONS UP TO 3,500 FEET, WITH AN ADDITIONAL 3 1/2 MILES (6KM) FOR EACH ADDITIONAL ONE THOUSAND FEET. PROBLEMS HAVE BEEN HANDLED IN THE BASC IN A COOPERATIVE MANNER AND IN THE SPIRIT OF QUADRIPARTITE MANAGEMENT.

8. ON 21 JANUARY THE SOVIET CHIEF CONTROLLER FINALLY GAVE

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BONN 19791 01 OF 08 021012Z

~~CONFIDENTIAL~~  
UNCLASSIFIED

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 BONN 19791 02 OF 08 021019Z  
ACTION EUR-00

INFO	LOG-00	COPY-01	ADS-00	INR-10	SS-00	CIAE-00	EB-00
	DODE-00	H-01	IO-19	NSCE-00	NSAE-00	HA-09	L-03
	TRSE-00	PM-10	PA-01	FAAE-00	DOTE-00	OMB-01	INRE-00
	ACDA-12	USIE-00	SP-02	SNP-01	C-01	PRS-01	P-02
	T-01	/075 W					

-----271234 031531Z /44

R 021008Z JUL 87  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 7000  
INFO USMISSION USBERLIN  
AMEMBASSY EMBBERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USNATO  
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 02 OF 08 BONN 19791

E.O. 12356: DECL: OADR  
TAGS: PGOV, BQG, BZ  
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLINUNCLASSIFIED  
CONFIDENTIAL

~~CONFIDENTIAL~~  
UNCLASSIFIED

THE SOVIET RESPONSE TO THE ALLIED PROPOSALS OF JUNE AND DECEMBER 1985. THE SOVIET MILITARY AUTHORITIES COULD NOT FURTHER INCREASE GEOGRAPHICAL LIMITS, AND CONSIDERED PRESENT ARRANGEMENTS ADEQUATE FOR ALLIED AIRCRAFT: THE DIFFICULTIES EXPERIENCED BY THE ALLIES WERE NO MORE THAN THOSE EXPERIENCED BY THE SOVIET UNION AND THE GDR. THE SOVIET POSITION THEREFORE REMAINED THAT OF 15 MAY 1985, I.E.:

(A) AIRSPACE WOULD BE RESERVED ONLY WHEN NEEDED AND FOR THE TIME REQUIRED BY THE EXERCISE CONCERNED;

(B) WHEREVER POSSIBLE APPROXIMATELY 24 HOURS NOTICE WOULD BE GIVEN;

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 19791 02 OF 08 021019Z

(C) AIRSPACE WOULD NORMALLY BE RESERVED ON THE BASIS SHOWN IN PARAGRAPH 7 ABOVE; AND

(D) SOVIET COMMAND RESERVED THE RIGHT TO REDUCE GEOGRAPHICAL LIMITS EVEN TO ZERO.

9. ALLIED CHIEF CONTROLLERS EXPRESSED DISAPPOINTMENT AT THIS REPLY AFTER SUCH A LONG DELAY, AND ON 26 JANUARY MADE AN ORAL STATEMENT REAFFIRMING THE ALLIES' UNRESTRICTED RIGHT TO FLY IN THE BERLIN AIR CORRIDORS. THEY HAVE CONTINUED SINCE THEN TO KEEP THE QUESTION OPEN AND TO STRESS THE IMPORTANCE OF CONTINUING QUADRIPARTITE MANAGEMENT.

10. MEANWHILE THE SOVIET UNION HAS CONTINUED AS IN THE PAST TO MAKE ROUTINE PROTESTS WHENEVER THE CORRIDORS HAVE BEEN USED BY NEW ALLIED CARRIERS, OR BY EXISTING CARRIERS FLYING NEW ROUTES. THEY HAVE ALSO PROTESTED ABOUT LOCAL ALLIED FLIGHTS WITHIN THE BCZ. THE SOVIET EMBASSY MADE LONG AND DETAILED PROTESTS CONCERNING A VARIETY OF SUCH MATTERS ON 22 DECEMBER 1986 AND 25 FEBRUARY 1987. THE SOVIET UNION HAS ALSO RAISED DIFFICULTIES IN THE BASC ABOUT THE POINT AT WHICH AIRCRAFT ENTER THE NORTH CORRIDOR FROM FEDERAL AIRSPACE.

11. IN THE PERIOD UNDER REVIEW THE NUMBER OF PASSENGERS CARRIED ON THE BERLIN AIR SERVICES RESUMED THE GRADUAL UPWARD TREND WHICH HAD SLOWED DOWN LAST YEAR. THE OVERALL INCREASE FOR 1986 WAS 0.8 PERCENT, AND THE IMPROVEMENT HAS

UNCLASSIFIED  
CONFIDENTIAL

~~CONFIDENTIAL~~  
UNCLASSIFIED

CONTINUED INTO THE CURRENT YEAR.

12. APPLICATIONS FOR NEW SERVICES AND ROUTES WERE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 19791 02 OF 08 021019Z

APPROVED FOR BERLIN REGIONAL UK LTD., WHICH BEGAN OPERATIONS IN APRIL WITH SCHEDULED SERVICES TO COPENHAGEN AND GENEVA, RECENTLY EXPANDED TO SERVE FRIEDRICHSHAFEN, AND BASEL; AND FOR TRANSWORLD AIRLINES, WHICH IS EXPECTED TO BEGIN OPERATING SCHEDULED SERVICES TO BRUSSELS IN JULY OR AUGUST. SERVICES BY AIR FRANCE TO LYONS AND BY PAN AMERICAN TO MALTA (CHARTER) WERE ALSO ADDED, WHILE ON 30 MAY PAN AMERICAN BEGAN A NON-STOP SERVICE TO NEW YORK. A SERVICE BY TEMPELHOF AIRWAYS USA TO BRUNSWICK WAS ALSO APPROVED.

13. DISCUSSIONS ARE UNDER WAY ABOUT PROVIDING THE CITY WITH A MEDICAL EMERGENCY HELICOPTER SERVICE.

AIR RELATIONS WITH THE GDR  
-----

14. USE OF SCHOENEFELD BY ALLIED AIRCRAFT CONTINUES TO BE REGULATED IN ACCORDANCE WITH THE BONN GROUP PAPER OF 1980. AN INCREASE IN THE TOTAL NUMBER OF PASSENGERS USING SCHOENEFELD MAY BE DUE TO AN INCREASING NUMBER OF HOLIDAY CHARTER FLIGHTS.

15. DISCUSSIONS HAVE BEEN RESUMED ON WHETHER, CONSISTENT WITH WESTERN INTERESTS, WAYS MIGHT BE FOUND TO GRANT LUFTHANSA AND INTERFLUG PERMANENT ACCESS TO THE GDR AND TO THE FEDERAL REPUBLIC RESPECTIVELY. A POSSIBLE APPROACH BY THE FEDERAL GOVERNMENT TO THE GDR ON THE BASIS OF THE PAPER PREPARED IN THE BONN GROUP LAST YEAR IS UNDER CONSIDERATION.

OVERFLIGHTS BY WARSAW PACT AIRCRAFT  
-----

16. DISCUSSIONS BETWEEN THE ALLIES AND THE GERMAN AUTHORITIES HAVE CONTINUED WITH THE AIM OF IMPROVING  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BONN 19791 02 OF 08 021019Z

UNCLASSIFIED  
CONFIDENTIAL

C17248422

~~CONFIDENTIAL~~  
UNCLASSIFIED

ARRANGEMENTS FOR THE CONTROL OF WARSAW PACT AIRCRAFT

CONFIDENTIAL

NNNN

CONFIDENTIAL

UNCLASSIFIED  
CONFIDENTIAL

C17248422

CONFIDENTIAL  
UNCLASSIFIED

PAGE 01 BONN 19791 03 OF 08 021021Z  
ACTION EUR-00

INFO	LOG-00	COPY-01	ADS-00	INR-10	SS-00	CIAE-00	EB-00
	DODE-00	H-01	IO-19	NSCE-00	NSAE-00	HA-09	L-03
	TRSE-00	PM-10	PA-01	FAAE-00	DOTE-00	OMB-01	INRE-00
	ACDA-12	USIE-00	SP-02	SNP-01	C-01	PRS-01	P-02
	T-01	/075 W					

-----271242 031532Z /44

R 021008Z JUL 87  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 7001  
INFO USMISSION USBERLIN  
AMEMBASSY EMBBERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USNATO  
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 03 OF 08 BONN 19791

E.O. 12356: DECL: OADR  
TAGS: PGOV, BQG, BZ  
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN  
OVERFLYING THE FEDERAL REPUBLIC OF GERMANY. PROPOSALS  
HAVE ALSO BEEN PUT FORWARD FOR ADJUSTMENTS TO THE  
ALIGNMENT AND WIDTH OF THE AIR DEFENCE IDENTIFICATION ZONE  
(ADIZ) ALONG THE INNER GERMAN BORDER. OCCASIONAL  
VIOLATIONS OF FEDERAL AIRSPACE BY WARSAW PACT MILITARY  
AIRCRAFT AND HELICOPTERS HAVE CONTINUED, AND THE ALLIES  
HAVE PROTESTED IN THE NORMAL WAY.

ACCESS ROUTES: SURFACE  
-----

17. THERE WAS NO INTERFERENCE WITH TRAFFIC ON LAND AND  
WATER ACCESS ROUTES. THE LEVEL OF TRAFFIC HAS REMAINED  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 19791 03 OF 08 021021Z

CONSISTENTLY HIGH. THE GDR HAS EXPRESSED ITS WILLINGNESS  
TO COOPERATE IN THE MODERNIZATION OF THE RAILWAY SYSTEM  
BETWEEN BERLIN AND HANOVER BUT NO DECISIONS HAVE YET BEEN  
TAKEN ON THE COMMITMENT OF THE NECESSARY SUBSTANTIAL  
FEDERAL FUNDS FOR THE PROJECT. THE GDR HAS ALSO MADE  
KNOWN ITS PREPAREDNESS TO DISCUSS TRANSIT AUTOBAHN

UNCLASSIFIED  
CONFIDENTIAL



~~CONFIDENTIAL~~  
UNCLASSIFIED

IMPROVEMENTS.

750TH ANNIVERSARY  
-----

18. THE CELEBRATIONS IN BOTH PARTS OF THE CITY HAVE ATTRACTED INTEREST AND ATTENDANCE FROM ALL OVER THE WORLD. IN THE WESTERN SECTORS THE FORMAL OPENING CEREMONY (FESTAKT) ON 30 APRIL INCLUDED SPEECHES BY THE FEDERAL CHANCELLOR AND THE GOVERNING MAYOR EMPHASIZING THE UNITY OF GERMANY AND BERLIN, BERLIN'S TIES WITH THE FEDERAL REPUBLIC, AND THE IMPORTANCE OF THE ALLIED ROLE IN THE CITY. OTHER SPEAKERS WERE THE MAYOR OF LOS ANGELES (TWINNED WITH BERLIN) AND EX-CHANCELLOR BRANDT. AMONG DISTINGUISHED PARTICIPANTS WERE THE FEDERAL PRESIDENT, THE TURKISH FOREIGN MINISTER, REPRESENTATIVES OF THE EUROPEAN PARLIAMENT, COUNCIL AND COMMISSION, THE SPEAKER OF THE GERMAN BUNDESTAG, THE MINISTERS-PRESIDENT OF THE FEDERAL LAENDER, MEMBERS OF THE FEDERAL CABINET, LEADERS OF FEDERAL POLITICAL PARTIES AND MEMBERS OF THE DIPLOMATIC CORPS.

19. THE HEADS OF STATE OF ALL THREE WESTERN ALLIES HAVE UNDERLINED THEIR COUNTRIES' COMMITMENT TO BERLIN BY VISITS TO THE WESTERN SECTORS DURING THE ANNIVERSARY YEAR: PRESIDENT MITTERRAND ON 11 MAY, QUEEN ELIZABETH II ON 26-27 MAY, AND PRESIDENT REAGAN ON 12 JUNE.  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 19791 03 OF 08 021021Z

20. OTHER MAJOR EVENTS INCLUDE THE CONFERENCE OF FOREIGN AND GERMAN MAYORS ON 14-17 MAY, WHICH MARKED THE OPENING OF THE INTERNATIONAL BUILDING EXHIBITION, AND THE VISIT BY THE FRENCH PRIME MINISTER, M. CHIRAC, WHO WILL START THE 1987 TOUR DE FRANCE AT THE BRANDENBURG GATE ON 2 JULY.

21. IN THE EASTERN SECTOR THE OPENING CONCERT ON 1 JANUARY WAS ATTENDED BY ALLIED AMBASSADORS AND THE PERMANENT REPRESENTATIVE OF THE FEDERAL REPUBLIC. GDR POSITIONS ON BERLIN WERE ALLUDED TO ONLY IN AN ATTENUATED MANNER. WESTERN ATTENDANCE AT OTHER EVENTS HAS CONTINUED TO BE CONSIDERED ON A CASE BY CASE BY CASE BASIS IN THE LIGHT OF THE BONN GROUP PAPER DISTRIBUTED TO FRIENDLY COUNTRIES IN 1986.

UNCLASSIFIED  
CONFIDENTIAL

~~CONFIDENTIAL~~  
UNCLASSIFIED

22. DISCUSSIONS CONTINUED ON THE CIRCUMSTANCES IN WHICH REPRESENTATIVES OF EAST AND WEST BERLIN MIGHT PARTICIPATE IN EVENTS IN THE OTHER PART OF THE CITY. ON THE WESTERN SIDE, THE AIM OF FOSTERING CONTACTS BETWEEN THE TWO PARTS OF THE CITY HAD TO BE BALANCED AGAINST THE NEED TO AVOID UNDERMINING THE CITY'S STATUS, EITHER BY ENDORSING THE GDR'S CLAIM THAT EAST BERLIN IS ITS "CAPITAL" OR BY LENDING CREDENCE TO THE SO-CALLED "THREE STATE THEORY".

23. IT WAS AGREED THAT A SUITABLE WAY OF PURSUING ALL THESE OBJECTIVES WOULD BE FOR THE GOVERNING MAYOR, BEFORE REPLYING TO HONECKER'S INVITATION TO THE EAST BERLIN STAATSAKT ON 23 OCTOBER, TO INVITE HONECKER TO ATTEND THE WEST BERLIN FESTAKT ON 30 APRIL. AFTER SOME HESITATION HONECKER MADE KNOWN ON 13 APRIL HIS DECISION NOT TO ACCEPT THIS INVITATION, OSTENSIBLY BECAUSE OF THE PUBLICATION THE DAY BEFORE IN THE BERLINER MORGENPOST OF THE GOVERNING MAYOR'S LETTER OF 4 JULY 1986 AND THE ALLEGED  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BONN 19791 03 OF 08 021021Z

INCONSISTENCY WITH THE QUADRIPARTITE AGREEMENT OF CHANCELLOR KOHL'S ATTENDANCE AT THE FESTAKT AS THE PRINCIPAL SPEAKER. THE REAL REASON, HOWEVER, APPEARS TO HAVE BEEN A STRONG SOVIET VIEW, AUGMENTED BY HONECKER'S

UNCLASSIFIED  
CONFIDENTIAL

CONFIDENTIAL  
UNCLASSIFIED

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01            BONN   19791   04 OF 08   021022Z  
ACTION EUR-00

INFO	LOG-00	COPY-01	ADS-00	INR-10	SS-00	CIAE-00	EB-00
	DODE-00	H-01	IO-19	NSCE-00	NSAE-00	HA-09	L-03
	TRSE-00	PM-10	PA-01	FAAE-00	DOTE-00	OMB-01	INRE-00
	ACDA-12	USIE-00	SP-02	SNP-01	C-01	PRS-01	P-02
	T-01	/075 W					

-----271244   031535Z /44

R 021008Z JUL 87  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 7002  
INFO USMISSION USBERLIN  
AMEMBASSY EMBBERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USNATO  
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 04 OF 08 BONN 19791

E.O. 12356: DECL: OADR  
TAGS: PGOV, BQG, BZ  
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN  
OWN CONCERN ABOUT HIS AND THE GDR'S PRESTIGE, THAT IT  
WOULD BE INAPPROPRIATE FOR HONECKER TO ATTEND A CEREMONY

UNCLASSIFIED  
CONFIDENTIAL

CONFIDENTIAL  
UNCLASSIFIED

WITH SUBSTANTIAL FEDERAL PARTICIPATION. THE GOVERNING MAYOR SUBSEQUENTLY DECIDED NOT TO ATTEND THE EAST BERLIN MEETING OF MAYORS ON 1-5 JUNE.

24. FOLLOWING THE FESTAKT, ARRANGEMENTS FOR CONTACTS BETWEEN BOROUGHES OF EAST AND WEST BERLIN WERE CANCELLED BY THE EASTERN SIDE WITH REFERENCE TO SPEECHES MADE AT THE CEREMONY. ON 6 MAY THE GDR FOREIGN MINISTRY MADE A STATEMENT THAT THE GOVERNING MAYOR'S PARTICIPATION AT THE EVENTS IN EAST BERLIN WAS AT PRESENT "INCONCEIVABLE", FOLLOWING HIS "MISUSE OF THE FESTAKT TO SLANDER THE GDR". THE GOVERNING MAYOR ACCORDINGLY ANNOUNCED THAT THE

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 19791 04 OF 08 021022Z

QUESTION OF THE INVITATION TO HIM TO ATTEND THE STAATSAKT WAS SETTLED, ADDING THAT THE SOVIET UNION HAD CLEARLY RESTRICTED THE GDR'S ROOM FOR MANEUVER, AND THAT ATTACKS AGAINST HIM AND CHANCELLOR KOHL BY THE SOVIET AND GDR MEDIA DID NOT HELP TO PROMOTE GOOD NEIGHBORLINESS. THE SENAT WOULD KEEP TO ITS LONG TERM POLICIES OF DIALOGUE, AND HOPED THAT THE GDR WOULD KEEP TO ITS COMMITMENTS ABOUT IMPROVEMENTS IN THE TRAVEL AND VISITS REGIME FOR WEST BERLINERS.

25. ON THE WEEKEND OF 6/7 JUNE, CROWDS OF YOUNG PEOPLE PROTESTED AGAINST THE WALL IN EAST BERLIN, AFTER THE EAST GERMAN POLICE HAD SOUGHT TO PREVENT THEM GATHERING NEAR THE EASTERN SIDE OF THE WALL TO LISTEN TO POP CONCERTS TAKING PLACE NEARBY ON THE WESTERN SIDE.

ATTITUDES OF BERLINERS  
-----

26. PUBLIC OPINION POLLS HAVE UNDERLINED THE CONTINUING CONFIDENCE OF BERLINERS IN THE WESTERN ALLIES. PAPERS FROM MEMBERS OF THE ALTERNATIVE LISTE AND OTHER PARTIES, CONTAINING RADICAL SUGGESTIONS FOR CHANGES IN BERLIN'S STATUS, HAVE RECEIVED LITTLE OBVIOUS PUBLIC SUPPORT.

27. THE PROCESS OF REVIEWING AND REPEALING OUTDATED ALLIED LEGISLATION HAS CONTINUED, AS HAVE DISCUSSIONS ON WAYS OF ALLOWING BERLINERS BETTER OPPORTUNITIES TO HAVE COMPLAINTS AGAINST THE ALLIES HEARD.

28. AS EXPECTED, THE PLAINTIFFS IN THE GATOW RANGE CASE LODGED AN APPLICATION WITH THE EUROPEAN COMMISSION ON

UNCLASSIFIED  
CONFIDENTIAL

~~CONFIDENTIAL~~  
UNCLASSIFIED

HUMAN RIGHTS, WHOSE RESPONSE IS NOT YET KNOWN. AFTER  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 19791 04 OF 08 021022Z

CAREFUL DISCUSSION WITH THE SENAT THE LOPPING AND FELLING OF TREES AT GATOW AIRFIELD WAS CARRIED OUT IN JANUARY TO BRING THE AIRFIELD INTO CONFORMITY WITH CURRENT AIR SAFETY STANDARDS. SIMILAR THOUGH LESS EXTENSIVE FELLING WAS CARRIED OUT TO ENSURE THE SECURITY OF ALLIED PREMISES ON THE TEUFELSBERG. BOTH OPERATIONS PASSED OFF WITHOUT SIGNIFICANT PUBLIC CONCERN.

TIES BETWEEN THE FEDERAL REPUBLIC OF GERMANY AND BERLIN AND THE REPRESENTATION OF BERLINERS' INTERESTS ABROAD  
-----

29. AGREEMENT HAS BEEN REACHED AMONG THE GERMAN LAENDER ON THE ESTABLISHMENT OF A CULTURAL FOUNDATION WITH ITS REGISTERED OFFICE AND A PLACE OF BUSINESS IN BERLIN. THE ALLIES HAVE AGREED THAT THERE IS NO STATUS OBJECTION TO THIS.

30. THE FEDERAL REPUBLIC CONCLUDED AN AGREEMENT WITH THE SOVIET UNION ON INLAND SHIPPING, IN WHICH THE INTERESTS OF BERLIN WERE PROTECTED. HOWEVER A PARALLEL AGREEMENT ON OCEAN SHIPPING REMAINS UNDER DISCUSSION AS THE SOVIET UNION HAS SO FAR BEEN UNWILLING TO ACCEPT BERLIN-REGISTERED VESSELS CARRYING THE FEDERAL FLAG.

31. THE SOVIET UNION HAS CONTINUED TO MAKE ROUTINE PROTESTS ABOUT MANIFESTATIONS OF FEDERAL TIES WITH BERLIN, SUCH AS THE EXTENSION OF TREATIES AND LEGISLATION, VISITS BY FEDERAL POLITICIANS AND THE PARTICIPATION OF BERLINERS IN FEDERAL DELEGATIONS. ON 25 FEBRUARY THE SOVIET EMBASSY IN EAST BERLIN DELIVERED A COMPOSITE PROTEST ABOUT THE EXTENSION TO BERLIN OF VARIOUS TREATIES AND FEDERAL AND COMMUNITY LEGISLATION. THE ALLIES HAVE RESPONDED TO SOVIET PROTESTS ON STANDARD LINES.

32. THE SOVIET PRESS HAS BEEN CRITICAL OF THE FEDERAL  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BONN 19791 04 OF 08 021022Z

REPUBLIC OVER THE MEETINGS BETWEEN THE FEDERAL PRESIDENT

UNCLASSIFIED  
CONFIDENTIAL

C17248422

~~CONFIDENTIAL~~  
UNCLASSIFIED

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01      BONN 19791 05 OF 08 021024Z  
ACTION EUR-00

UNCLASSIFIED  
CONFIDENTIAL

~~CONFIDENTIAL~~  
UNCLASSIFIED

INFO	LOG-00	COPY-01	ADS-00	INR-10	SS-00	CIAE-00	EB-00
	DODE-00	H-01	IO-19	NSCE-00	NSAE-00	HA-09	L-03
	TRSE-00	PM-10	PA-01	FAAE-00	DOIE-00	OMB-01	INRE-00
	ACDA-12	USIE-00	SP-02	SNP-01	C-01	PRS-01	P-02
	T-01	/075 W					

-----271245 031533Z /44

R 021008Z JUL 87  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 7003  
INFO USMISSION USBERLIN  
AMEMBASSY EMBBERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USNATO  
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 05 OF 08 BONN 19791

E.O. 12356: DECL: OADR  
TAGS: PGOV, BQG, BZ  
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN  
AND PRESIDENT MITTERRAND AND THE QUEEN DURING THEIR VISITS  
TO BERLIN. THE THREE ALLIES HAVE AS YET RECEIVED NO  
FORMAL SOVIET PROTEST.

BERLIN AND THE EUROPEAN COMMUNITY  
-----

33. ON 29 DECEMBER 1986 THE FEDERAL REPUBLIC DEPOSITED  
ITS INSTRUMENT OF RATIFICATION OF THE SINGLE EUROPEAN ACT,  
INCLUDING (AS AGREED IN THE BONN GROUP) A DECLARATION  
CONCERNING THE APPLICATION OF THE ACT TO BERLIN. SOVIET  
OBJECTIONS TO BERLIN'S INCLUSION IN THE EUROPEAN COMMUNITY  
HAVE CONTINUED, E.G., OVER THE APPLICATION TO BERLIN OF  
THE CONVENTION FOR THE CONSERVATION OF SALMON IN THE NORTH  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 19791 05 OF 08 021024Z

ATLANTIC. IN DISCUSSIONS BETWEEN THE EUROPEAN COMMISSION  
AND REPRESENTATIVES OF THE CMEA CONCERNING A JOINT EC/CMEA  
DECLARATION THE COMMISSION HAS RESISTED SOVIET PRESSURE TO  
DELETE THE TERRITORIAL APPLICATION CLAUSE COVERING BERLIN.

VISITS BY THE GOVERNING MAYOR TO ALLIED COUNTRIES  
-----

UNCLASSIFIED  
CONFIDENTIAL

CONFIDENTIAL  
UNCLASSIFIED

34. THE GOVERNING MAYOR VISITED LONDON ON 16-18 DECEMBER 1986 AND WASHINGTON ON 1-4 MARCH.

SECURITY IN BERLIN  
-----

35. IN ACCORDANCE WITH SECURITY MEASURES TAKEN LAST YEAR SEVERAL PERSONS ASSOCIATED WITH THE SYRIAN EMBASSY WERE EXPELLED INTO THE GDR ON 10 FEBRUARY. A NUMBER OF LIBYANS AND NORTH KOREANS HAVE ALSO BEEN REMOVED FROM WEST BERLIN PURSUANT TO SIMILAR SECURITY MEASURES. BERLIN AUTHORITIES CONTINUE TO INVESTIGATE THE BOMBING OF THE LA BELLE DISCOTHEQUE ON 5 APRIL 1986.

36. DURING THE PERIOD UNDER REVIEW SEVERAL WOULD-BE ESCAPERS FROM EAST BERLIN OR THE GDR TO THE WESTERN SECTORS WERE SHOT AT AND IN SOME CASES KILLED OR WOUNDED BY EASTERN BORDER-GUARDS. STRONG PROTESTS WERE MADE. THERE WERE ALSO CASES OF WESTERNERS DRIVING THEIR CARS AT THE WALL WITH THE APPARENT INTENTION OF COMMITTING SUICIDE. IN ONE SUCH CASE THE GDR POLICE TRIED TO PREVENT THE RECOVERY OF THE VEHICLE BY THE BRITISH MILITARY POLICE BUT THE ALLIES TOOK THE MATTER UP WITH THE SOVIET AUTHORITIES AND THE GDR BACKED DOWN.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 19791 05 OF 08 021024Z

37. BY AGREEMENT WITH THE SENAT AND AFTER DISCUSSION WITH THE SOVIET AUTHORITIES THE SECURITY PROTECTION FOR THE SOVIET WAR MEMORIAL ON THE STRASSE DES 17. JUNI WAS REDUCED IN EXTENT ON 27 APRIL, RESTORING FREE ACCESS TO THE AREA ADJACENT TO THE BRANDENBURG GATE.

38. VIOLENT DISTURBANCES TOOK PLACE IN THE KREUZBERG DISTRICT IN MAY. THE CAUSES AND LESSONS TO BE LEARNED ARE BEING CONSIDERED.

SOVIET ATTITUDES TO BERLIN  
-----

39. IT IS CLEAR FROM SOVIET ACTIONS AND PROTESTS, AND FROM THE REMARKS OF SOVIET OFFICIALS, THAT THERE HAS BEEN NO SIGNIFICANT CHANGE IN SOVIET ATTITUDES TOWARDS BERLIN: THERE IS NO DESIRE TO PROVOKE A CRISIS BUT ALSO NO RELAXATION OF BASIC SOVIET POSITIONS CONCERNING THE LEGAL POSITION OF EAST AND WEST BERLIN. SOVIET DECISIONS TO

UNCLASSIFIED  
CONFIDENTIAL



~~CONFIDENTIAL~~  
UNCLASSIFIED

PROTEST IN COMPOSITE FORM OVER CERTAIN AVIATION MATTERS AND OVER THE EXTENSION OF TREATIES TO BERLIN, AS WELL AS TO PROTEST (UNUSUALLY) IN MOSCOW OVER THE QUESTION OF EUROPEAN COMMUNITY PASSPORTS, SHOULD PROBABLY BE SEEN IN THE SAME LIGHT AS STATEMENTS BY THE SOVIET AMBASSADOR TO THE GDR ON SUCH MATTERS, NAMELY AS INDICATIONS OF SOVIET UNHAPPINESS WITH BERLIN DEVELOPMENTS CONTRARY TO THEIR VIEWS ON STATUS, BUT NOT AS SERIOUS THREATS TO THE STATUS QUO.

40. THE SOVIET AMBASSADOR'S APPARENT WISH TO ASSUME A HIGHER PROFILE IN WEST BERLIN NEEDS TO BE MONITORED CAREFULLY TO ENSURE THAT IT DOES NOT REINFORCE SOVIET VIEWS ON STATUS, BUT IT CAN ALSO BE VIEWED AS UNDERLINING THE QUADRIPARTITE STATUS OF THE CITY.

CDE MILITARY EXERCISES  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04            BONN 19791 05 OF 08 021024Z

-----

UNCLASSIFIED  
CONFIDENTIAL

~~CONFIDENTIAL~~  
UNCLASSIFIED

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01            BONN   19791   06 OF 08   021025Z  
ACTION EUR-00

INFO	LOG-00	COPY-01	ADS-00	INR-10	SS-00	CIAE-00	EB-00
	DODE-00	H-01	IO-19	NSCE-00	NSAE-00	HA-09	L-03
	TRSE-00	PM-10	PA-01	FAAE-00	DOTE-00	OMB-01	INRE-00
	ACDA-12	USIE-00	SP-02	SNP-01	C-01	PRS-01	P-02
	T-01	/075 W					

-----271246   031534Z /44

R 021008Z JUL 87  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 7004  
INFO USMISSION USBERLIN  
AMEMBASSY EMBBERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USNATO  
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 06 OF 08 BONN 19791

E.O. 12356: DECL: OADR  
TAGS: PGOV, BQG, BZ  
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN  
41. IN ACCORDANCE WITH PROCEDURES AGREED AT THE CDE IN  
STOCKHOLM, THE GDR INVITED OBSERVERS TO MILITARY EXERCISES  
ON 25-28 MARCH AND 13-15 APRIL. ON BOTH OCCASIONS IT  
ASKED OBSERVERS TO RENDEZVOUS AT "THE MINISTRY OF NATIONAL

UNCLASSIFIED  
CONFIDENTIAL

CONFIDENTIAL  
UNCLASSIFIED

DEFENSE, BERLIN-GRUENAU, REGATTASTRASSE 189". THE ALLIES PROTESTED TO THE SOVIET AUTHORITIES IN BERLIN AND IN THE CAPITALS AT THIS VIOLATION OF THE DEMILITARIZED STATUS OF BERLIN, AND INFORMED THE GDR THAT ALLIED OBSERVERS WOULD BEGIN THEIR PARTICIPATION OUTSIDE BERLIN. NATO AND OTHER LIKE-MINDED COUNTRIES SUPPORTED THIS APPROACH. THE GDR, TACITLY ACCEPTING THE REBUFF, MADE NO DIFFICULTIES OVER THE CHANGE IN ARRANGEMENTS.

42. THE BONN GROUP IS CURRENTLY CONSIDERING A PAPER  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 19791 06 OF 08 021025Z

PREPARED IN BERLIN EXAMINING CDE PROCEDURES AS THEY MIGHT AFFECT BERLIN.

RELATIONS WITH THE GDR AND WARSAW PACT COUNTRIES  
-----

43. CONTACTS BETWEEN THE SENAT AND THE AUTHORITIES IN EAST BERLIN CONTINUED IN ACCORDANCE WITH ESTABLISHED ARRANGEMENTS. THE GOVERNING MAYOR, AFTER DISCUSSION WITH THE ALLIES, MET HONECKER AT THE LEIPZIG SPRING FAIR - THEIR SECOND SUCH MEETING.

44. IN PREPARATION FOR THE 750TH ANNIVERSARY CELEBRATIONS FURTHER MEETINGS ALSO TOOK PLACE BETWEEN REPRESENTATIVES OF THE ORGANIZING COMMITTEES (DR. STRONK OF THE SENAT CHANCELLERY AND DR. LOEFFLER OF THE GDR CULTURAL MINISTRY). THESE MEETINGS (ON 23 MARCH, 2 APRIL AND 13 APRIL) MADE SOME PROGRESS IN COORDINATING PLANS, THOUGH IT PROVED IMPOSSIBLE TO AGREE ON JOINT ACTIVITIES.

45. FURTHER ROUTINE MEETINGS OF THE VISITS COMMISSIONERS (HERR KUNZE AND DR. MUELLER) TOOK PLACE ON 25 MARCH, 15 APRIL AND 8 MAY. FOLLOWING THE GOVERNING MAYOR'S MEETING WITH HONECKER IN LEIPZIG, PROSPECTS FOR PROGRESS SEEM TO HAVE INCREASED, PARTICULARLY AS REGARDS TRAVEL FOR BERLINERS AND EXCHANGES OF TERRITORY; BUT NO AGREEMENTS HAD YET BEEN REACHED BEFORE TALKS WERE FOR THE TIME BEING INTERRUPTED IN THE WAKE OF THE GDR FOREIGN MINISTRY'S STATEMENT OF 6 MAY. THE ALLIES WILL CONTINUE TO SUPPORT NEGOTIATIONS ON SUCH MATTERS CONSISTENT WITH THE STATUS OF THE CITY.

46. THE GOVERNING MAYOR MET THE SOVIET AMBASSADOR TO THE  
CONFIDENTIAL

UNCLASSIFIED  
CONFIDENTIAL

~~CONFIDENTIAL~~  
UNCLASSIFIED

CONFIDENTIAL

PAGE 03 BONN 19791 06 OF 08 021025Z

GDR, KOCHEMASOV, FOR INFORMAL TALKS ON 27 MARCH.

47. CONTACTS OF THESE KINDS SHOULD BE USED TO ACHIEVE PRACTICAL BENEFITS FOR BERLINERS. THE ALLIES, THE FEDERAL AUTHORITIES AND THE SENAT WILL CONTINUE TO CONSULT CLOSELY OVER SUCH CONTACTS TO ENSURE THAT THEY TAKE PLACE IN A MANNER CONSISTENT WITH THEIR POSITION THAT THE GDR HAS NO LEGAL AUTHORITY FOR EAST BERLIN AND THAT WEST BERLIN IS ENTITLED TO DEVELOP ITS TIES WITH THE FEDERAL REPUBLIC OF GERMANY AND TO HAVE ITS INTERESTS REPRESENTED ABROAD BY THE FEDERAL REPUBLIC.

FOREIGN VISITORS TO EAST BERLIN  
-----

48. APART FROM VISITS IN CONNECTION WITH THE 750TH ANNIVERSARY CELEBRATIONS, THE ONLY IMPORTANT VISITS TO EAST BERLIN FROM ALLIED OR FRIENDLY COUNTRIES WERE THOSE OF THE JAPANESE PRIME MINISTER ON 12-14 JANUARY (THE FIRST JAPANESE VISITS AT THIS LEVEL), AND THE THAI AND CANADIAN FOREIGN MINISTERS ON 17-19 MAY AND 6-8 MAY RESPECTIVELY. EACH COUNTRY'S ATTENTION WAS DRAWN TO THE "SENSITIVE POINTS". SENSITIVE POINTS ACTION HAS ALSO BEEN TAKEN IN RESPECT OF A VISIT BY THE UNITED NATIONS SECRETARY GENERAL IN MID-JUNE.

INNER-GERMAN RELATIONS  
-----

49. PROGRESS IN INNER-GERMAN RELATIONS, INTERRUPTED BY THE ELECTION CAMPAIGN, RESUMED AFTER THE FORMATION OF THE NEW FEDERAL GOVERNMENT AND THE GOVERNMENT DECLARATION BY THE CHANCELLOR ON 18 MARCH. THE FEDERAL GOVERNMENT WILL PERSEVERE WITH THE POLICY OF DIALOGUE AND COOPERATION.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BONN 19791 06 OF 08 021025Z

50. IN EARLY MARCH THE GDR SENT A CLEAR SIGNAL OF ITS DESIRE TO RE-ACTIVATE RELATIONS WHEN HONECKER WROTE TO THE

UNCLASSIFIED  
CONFIDENTIAL

C17248422

~~CONFIDENTIAL~~  
UNCLASSIFIED

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01      BONN 19791 07 OF 08 021026Z  
ACTION EUR-00

INFO LOG-00    COPY-01 ADS-00    INR-10    SS-00    CIAE-00    EB-00

UNCLASSIFIED  
CONFIDENTIAL

C17248422

CONFIDENTIAL  
UNCLASSIFIED

DODE-00	H-01	IO-19	NSCE-00	NSAE-00	HA-09	L-03
TRSE-00	PM-10	PA-01	FAAE-00	DOIE-00	OMB-01	INRE-00
ACDA-12	USIE-00	SP-02	SNP-01	C-01	PRS-01	P-02
T-01	/075 W					

-----271247 031534Z /44

R 021008Z JUL 87  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 7005  
INFO USMISSION USBERLIN  
AMEMBASSY EMBBERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USNATO  
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 07 OF 08 BONN 19791

E.O. 12356: DECL: OADR  
TAGS: PGOV, BQG, BZ  
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN  
FEDERAL CHANCELLOR PROPOSING BILATERAL DISARMAMENT  
NEGOTIATIONS. SINCE THEN A NUMBER OF HIGH-LEVEL BILATERAL  
TALKS HAVE BEEN HELD, NOTABLY AT THE LEIPZIG SPRING FAIR,  
WHEREAS HONECKER MET SEVERAL MINISTER PRESIDENTS AND THE  
GOVERNING MAYOR OF BERLIN, AND MITTAG MET FEDERAL  
ECONOMICS MINISTER BANGEMANN. IN ADDITION FEDERAL  
MINISTER SCHAEUBLE MET HONECKER AND FISCHER IN EAST BERLIN  
ON 26-27 MARCH, AND MITTAG VISITED BONN ON 1 APRIL WHEN HE  
SAW CHANCELLOR KOHL AND BANGEMANN. THE PRESENT FAVORABLE  
TREND IN EAST-WEST RELATIONS HAD FOSTERED A GOOD CLIMATE  
FOR BILATERAL DEVELOPMENTS.

51. THERE ARE DOUBTLESS ALSO DOMESTIC POLITICAL REASONS  
FOR THE GDR'S FORTHCOMING APPROACH. THERE IS STRONG  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 19791 07 OF 08 021026Z

SUPPORT IN BOTH STATES FOR A WORKING RELATIONSHIP BETWEEN  
THE TWO GERMAN GOVERNMENTS IN THEIR MUTUAL INTEREST.  
MEASURES SUCH AS THE EASING OF TRAVEL RESTRICTIONS IN  
URGENT FAMILY CASES IN 1986 WERE INTENDED BY THE GDR  
AUTHORITIES TO WIN THE SUPPORT OF IMPORTANT SECTIONS OF  
THEIR SOCIETY. THE GDR ALSO NEEDS COOPERATION WITH THE  
FEDERAL REPUBLIC FOR ECONOMIC REASONS: PRESSURES FOR  
ECONOMIC AND MATERIAL PROGRESS REQUIRE A GREATER OPENNESS  
TO THE WEST.

UNCLASSIFIED  
CONFIDENTIAL

CONFIDENTIAL  
UNCLASSIFIED

52. INNER-GERMAN CONTACTS HAVE SHOWN THAT BOTH GOVERNMENTS VALUE THEIR RELATIONS AS A CONTRIBUTION TO EUROPEAN COOPERATION AS A WHOLE. THE FEDERAL GOVERNMENT LOOKS TO FURTHER BENEFITS FOR ORDINARY PEOPLE, PARTICULARLY AT A PRACTICAL LEVEL, AND HAS THEREFORE STRESSED THE OVER-RIDING IMPORTANCE OF DEVELOPMENTS IN TRAVEL. PARTICULAR VALUE IS ATTACHED TO AN INCREASE IN TRAVEL FROM EAST TO WEST, INCLUDING VISITS BY YOUNG PEOPLE (ACCORDING TO GDR STATISTICS THE NUMBER OF PEOPLE BELOW PENSIONABLE AGE TRAVELLING TO THE WEST IN 1986 WAS OVER 573,000). THE FEDERAL GOVERNMENT HAS ALSO MADE CLEAR ITS WISH FOR A REDUCTION IN THE MINIMUM EXCHANGE REQUIREMENT, A LIFTING OF THE BAN ON SOME FEDERAL RESIDENTS' TRAVEL TO THE GDR AND ON MANY GDR RESIDENTS' CONTACTS WITH WESTERNERS, AND AN END TO THE PROSECUTION OF PEOPLE WISHING TO EMIGRATE. THE POSSIBLE INCLUSION OF HAMBURG AND HANOVER AND PERHAPS KIEL IN THE "BORDER TRAFFIC" ARRANGEMENT IS TO BE THE SUBJECT OF FURTHER TALKS. EFFORTS WILL ALSO BE MADE TO DEVELOP TOWN-TWINNING AND SPORTING CONTACTS OUTSIDE THE SO-CALLED "SPORTING CALENDAR".

53. IT HAS BEEN AGREED THAT EARLY AGREEMENT SHOULD BE REACHED ON NEGOTIATIONS IN THE FIELD OF THE ENVIRONMENT  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 19791 07 OF 08 021026Z

AND OF SCIENCE AND TECHNOLOGY. DISCUSSIONS ON QUESTIONS OF RADIOLOGICAL PROTECTION AND REACTOR SAFETY WILL CONTINUE. THE RECIPROCAL RETURN OF CULTURAL PROPERTY MOVED DURING THE SECOND WORLD WAR IS TO BE CONTINUED, AND THE FEDERAL GOVERNMENT HAS MADE FURTHER SUGGESTIONS FOR EXTENDING THE CULTURAL AGREEMENT.

54. THE FEDERAL GOVERNMENT HAS EMPHASISED THAT BERLIN MUST BE FULLY INCLUDED IN THE FURTHER DEVELOPMENT OF INNER-GERMAN RELATIONS.

55. INNER-GERMAN TRADE REMAINS A STABILIZING ELEMENT IN RELATIONS. THE POSSIBILITY OF ESTABLISHING AN ELECTRICITY GRID BETWEEN THE ENERGY SUPPLY COMPANIES OF THE TWO COUNTRIES IS TO BE EXAMINED.

III. POINTS REQUIRING PARTICULAR ATTENTION IN FUTURE

AIR CORRIDORS

-----

UNCLASSIFIED  
CONFIDENTIAL

~~CONFIDENTIAL~~  
UNCLASSIFIED

56. FOLLOWING THE SOVIET UNION'S UNSATISFACTORY RESPONSE TO ALLIED PROPOSALS FOR GEOGRAPHICAL LIMITS FOR AIR RESERVATIONS, THE ALLIES SHOULD CONTINUE TO MAKE CLEAR ON APPROPRIATE OCCASIONS THEIR INSISTENCE ON QUADRIPARTITE MANAGEMENT OF THE AIR CORRIDORS AND THEIR UNRESTRICTED RIGHT TO FLY IN THE CORRIDORS.

750TH ANNIVERSARY  
-----

57. OPPORTUNITIES WHICH ARISE DURING THE REST OF 1987 TO ALLEVIATE THE DIVISION OF THE CITY WITHOUT DAMAGING ITS FOUR-POWER STATUS SHOULD BE TAKEN.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04            BONN 19791 07 OF 08 021026Z

BERLINERS' ASPIRATIONS  
-----

UNCLASSIFIED  
CONFIDENTIAL



~~CONFIDENTIAL~~  
UNCLASSIFIED

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01            BONN   19791   08 OF 08   021027Z  
ACTION EUR-00

INFO	LOG-00	COPY-01	ADS-00	INR-10	SS-00	CIAE-00	EB-00
	DODE-00	H-01	IO-19	NSCE-00	NSAE-00	HA-09	L-03
	TRSE-00	PM-10	PA-01	FAAE-00	DOTE-00	OMB-01	INRE-00
	ACDA-12	USIE-00	SP-02	SNP-01	C-01	PRS-01	P-02
	T-01	/075 W					

-----271251   031535Z /44

R 021008Z JUL 87  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 7006  
INFO USMISSION USBERLIN  
AMEMBASSY EMBBERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USNATO  
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 08 OF 08 BONN 19791

E.O. 12356: DECL: OADR  
TAGS: PGOV, BQG, BZ  
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN  
58. AS IN THE PAST, CLOSE ATTENTION SHOULD BE PAID TO THE  
WISHES OF BERLINERS FOR THE DEVELOPMENT OF TIES WITH THE  
FEDERAL REPUBLIC AND FOR IMPROVED CONTACTS WITH THE PEOPLE  
IN EAST BERLIN AND IN THE GDR. SUBJECT TO THE NECESSARY  
MAINTENANCE OF ALLIED RIGHTS AND RESPONSIBILITIES, THE  
ALLIES WILL CONTINUE TO SUPPORT BERLINERS IN MANAGING

UNCLASSIFIED  
CONFIDENTIAL

~~CONFIDENTIAL~~  
UNCLASSIFIED

THEIR AFFAIRS.

FUTURE OF BERLIN  
-----

59. THE ALLIES, THE FEDERAL REPUBLIC AND THE SENAT SHOULD CONTINUE TO PURSUE AN ACTIVE PROGRAM IN BERLIN AND WESTERN COUNTRIES TO UNDERScore THE IMPORTANCE OF BERLIN'S STATUS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 19791 08 OF 08 021027Z

AND TO COUNTER EASTERN EFFORTS TO UNDERMINE IT. THEY SHOULD ALSO BE ALERT TO IDEAS ON HOW TO RESPOND TO NEW TRENDS, BEARING IN MIND THE NEED TO MAINTAIN PUBLIC CONFIDENCE IN BERLIN POLICY.

60. PRESIDENT REAGAN WILL, IN HIS BERLIN SPEECH ON 12 JUNE, PROPOSE TO INCREASE COOPERATION WITHIN THE CITY, ALLEVIATE ITS DIVISION AND ACHIEVE PRACTICAL BENEFITS FOR BERLINERS CONSISTENT WITH THE CITY'S FOUR POWER STATUS. IN ADDITION TO EXAMINATION OF MEASURES TO ALLEVIATE THE DIVISION OF THE CITY, HIS PROPOSALS FOR IMPROVEMENTS IN BERLIN AIR SERVICES SHOULD BE STUDIED WITH THE AIM OF DEVELOPING AN APPROACH TO THE SOVIET UNION. A STUDY SHOULD BE CONDUCTED BEARING IN MIND THE IMPORTANCE OF ENHANCING BERLIN'S LONG TERM STABILITY AND WELFARE BY LOWERING EAST/WEST BARRIERS IN BERLIN AND SECURING PRACTICAL IMPROVEMENTS FOR THE BERLINERS, WHILE FULLY PROTECTING THE CITY'S STATUS WITH PARTICULAR REGARD TO ORIGINAL ALLIED RIGHTS OF AIR ACCESS. ACCOUNT SHOULD ALSO BE TAKEN OF THE PAPER AGREED IN OCTOBER 1986 ON AIR RELATIONS WITH THE GDR.

BURT

CONFIDENTIAL

UNCLASSIFIED  
CONFIDENTIAL